Legislative Bill Drafting Commission 14110-01-2

S. Senate

IN SENATE--Introduced by Sen

--read twice and ordered printed, and when printed to be committed to the Committee on

Assembly

IN ASSEMBLY -- Introduced by M. of A.

with M. of A. as co-sponsors

--read once and referred to the Committee on

EDUCLA

(Relates to pre and post test reporting requirements, test site registration and sign in, and establishes crimes related to educational testing fraud)

Ed L. educational testing fraud

AN ACT

to amend the education law, in relation to pre and post test reporting requirements and test site registration and sign in; and to amend the penal law, in relation to establishing the crimes forgery of an educational test, criminal facilitation of educational testing fraud, and scheme to defraud educational testing

In Senate

Senete introducer's signature

The senature whose names are circled below wish to join me in the aponeorship of this proposal

#30	Adama	311	Parley	\$ 50	Kennedy	#54	Nozzelio	42B	Serrano
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855	Alesi	# Q tt	Puschillo	62 6	Kruèger	e37	Oppenheimer	809	Skelos
#11	Avella	m 5 9	Gallivan	s 24	Lanea	g 21	Parker	#14	\$mich
#40	Bell	#12	Glamaria	939	Larkin	=13	Peralte	625	squadron
#47	Ronacic	#22	Golden	e01	LeValle	a 30	Perkins	#16	Stavisky
846	Breslin	#47	Griffo	ø52	Libous	#61	Ranzeabofer	#35	Stewart-
638	Carlucci	860	Grisanti	s 45	Little	a 48	Ritchie		Cousins
# 50	DePrancisco	a96	Капасп	# 95	Rescaliano	633	Rivera	849	Valesky
#32	Diaz	n 3 ¢	Hossell-	60?	Martine	# 56	Robach	#57	Young
817	Dilan		Thompson	s62	Maxiarz	941	Galand	a03	2eldin
aî9	Duane	#10	Huntley	s43	McDonald	s 19	Заправ п	827	
#31	Espaillet	# 04	Johnson	e 10	Montgomery	m 23	Saviso		

IN ASSEMBLY

Assembly introducer's signature

The Hembers of the Assembly whose names are circled below wish to join me in the multi-sponsorship of this proposal:

4049	Abbace	e107	Crauch	0095	Jattes	4952	Millman	a012	Saladino
6093	Abimanti	6 114	Curran	e057	Jeffries	#Q15	Monteseno	0113	Sayward
s105	Amedors	a053	Cualck	a135	Johna	m232	Morelle	a029	Scarborough
4094	λετογο	a045	Cymbrowitz	a112	Jordan	6039	Hoya	a016	Schimel
4035	ympil	€034	DenDekker	a099	Ratz	6903	Muzray	6140	Schiuminger
a124	Berclay	a081	Dinowitz	e074	Kavanayb	a037	Nolan	2064	Silver
804Q	Berron	al 14	Duprey	a065	Kellmer	m128	Outs	4027	Simanowicz
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a05\$	Poyland	e071	Parrell	a091	Latimer	a136	Palmesano	a079	Stevenson
6006	Boyle	e123	Finch	4013	Lavine	4088	Paulin	4011	Бинепеу
a026	Braumstein	0007	Pitrpatrick	a050	Lentol	n141	Peoples-	e110	Tediaco
a944	Premnan	6137	Priend	a125	Lifton		Stokes	4115	Texasy
all6	Brindiei	6143	Gabrystak	a972	Linares	6058	Perry	a002	Thiele
a131	Bronson	a090	Gales	a127	Lopes, P.	4047	Pretlow	a061	Titome
aD46	Brook-Krassy	a 133	Gantt	4953	Loget, V.	a073	Quart	4931	Titus
6147	Burling	6977	Gibson	a901	Conquestro	m021	Re	a 062	Tobacco
a117	Butler	6149	Giglio	9756	Lugardo	4097	Rehbltt	a148	Walter
a101	Cahill	m056	Glick	a111	Hagen	6009	Rais	a041	Wainstein
a096	Calbonn	a023	Guldfeder	a120	Magnarelli	m006	Ramos	nD20	Weisenberg
a 043	Comera	a150	Goodell	4059	Maisel	a134	Reilich	a024	Weprin
a106	Canestrari	e075	Gottfried	a960	Halliotekia	41.09	Reilly	a070	Wright
a089	Castelli	a005	Graf	#030	Markwy	a178	Riveta, J.	0.036	Zabrowski
a086	Castru	4996	Guncher	a019	McDanough	a 000	Rivers, N.	a093	
a130	Ceretto	a110	Непла	a104	McEceny	a076	Rivers, P.	6100	ı
6 D33	Clark	a139	Hawley	4017	NcKevitt	a113	Roberts	4103	
¤û47	Colton	a 093	Heastie	a108	McLaughlin	a056	Robinson	4145	
4010	Conte	a028	Hevesi	a 922	Нелд	a069	Rodriguez		
a032	Cook	a048	Hikind	a121	Hiller, D.	4067	Rosenthal		
a142	Corwin	a018	Hooper	a102	Miller, J.	al 18	Russell		
a085	Crespo	a042	Jacoba	a 0 3 8	Hiller, B.	4344	Eyan		

1) Single House Bill (introduced and printed separately in either or both houses). Uni-Bill (introduced simultaneously in both houses and printed as one bill. Senate and Assembly introducer sign the same copy of the bill).

2) Circle names of co-sponsors and return to introduction eleck with 2 signed copies of bill and 4 copies of memorandum in support (single bouse); or 6 signed copies of bill and 8 copies of memorandum in support (uni-bill).

DBDC 01/06/12

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

- Section 1. Section 340 of the education law is amended by adding four
- 2 new subdivisions 10, 11, 12 and 13 to read as follows:
- 3 10. "Home high school" means the high school at which a test subject
- 4 is a matriculated student.
- 5 11. "Testing site" means any location were a standardized test is
- 6 administered to a test subject.
- 7 12. "Proctor" means a person present at a testing site who signs in
- 8 test subjects who are registered to take the test at that site and who
- 9 oversees the administration of a standardized test.
- 10 13. "Acceptable photo identification" means a school identification
- 11 card, a school identification form prepared by the home high school of a
- 12 test subject, a state-issued driver's license, a state-issued non-
- 13 driver's license, a passport or a government issued identification card.
- \$ 2. Section 344 of the education law is amended by adding a new clos-
- 15 ing paragraph to read as follows:
- Nothing in this section shall be construed to prevent the test agency
- 17 from reporting the cancellation of a test pursuant to subdivision
- 18 eight-a of section three hundred forty-four-b of this article.
- 19 § 3. Paragraph (e) of subdivision 3 and subdivision 8 of section 344-b
- 20 of the education law, as added by chapter 845 of the laws of 1992, are
- 21 amended and two new subdivisions 8-a and 8-b are added to read as
- 22 follows:
- (e) the potential consequences which may result from the investi-
- 24 gation, such as withholding or invalidating the test score; or reporting
- 25 the cancellation of such score to the test subject's home high school
- 26 and any colleges or universities who were designated to receive the
- 27 score report pursuant to subdivision eight-a of this section.

- 8. The test agency shall not release confidential information to any
- 2 authorized test score recipients regarding a test subject under pending
- 3 investigation, unless authorized to do so by the test subject or author-
- 4 ized to do so pursuant to subdivision eight-a of this section.
- 8-a. When a test agency determines that substantial evidence exists to
- 6 support a conclusion that the test subject committed forgery of an
- 7 educational test as defined in section 170.80 of the penal law, the test
- 8 agency shall cancel such test subject's score, report such cancellation
- 9 to the test subject's home high school and to any colleges or universi-
- 10 ties who have received or are authorized to receive such test subject's
- 11 score report. The test agency shall then inform the proper law enforce-
- 12 ment agency. If the court later determines that the test subject was not
- 13 guilty of forgery of an educational test as defined in section 170.80 of
- 14 the penal law, the test agency shall notify the test subject's home high
- 15 school and any colleges or universities who had received or were author-
- 16 ized to receive the test subject's score report of the reversal; and the
- 17 test subject's original score shall be re-authenticated.
- 18 8-b. Any test subject who is found guilty of forgery of an educational
- 19 test, in addition to any penalties under the penal law, shall not be
- 20 authorized to sit for another standardized test within two years from
- 21 the date of conviction.
- 22 § 4. The education law is amended by adding a new section 344-d to
- 23 read as follows:
- 24 § 344-d. Pre and post test reporting requirements and test site regis-
- 25 tration and sign in requirements. 1. This section shall only apply to
- 26 post secondary school admission exams such as the Preliminary Scholastic
- 27 Aptitude Test (PSAT), Scholastic Aptitude Test (SAT) or the ACT Assess-
- 28 ment (ACT).

- 2. (a) Upon registering to sit for the PSAT, SAT or ACT a test subject
- 2 shall report to his or her home high school the test site at which he or
- 3 she is registered to take the exam.
- 4 (b) Upon completion of the exam and receipt of his or her score, the
- 5 test subject must report such score to his or her home high school.
- 6 3. In order for a test subject to sit for a PSAT, SAT or ACT the test
- 7 subject, upon sign in, must provide to the proctor at the test site the
- 8 following:
- 9 (a) If a test subject is registered to take and is taking the test at
- 10 his or her home high school, the test subject must provide one form of
- 11 acceptable photo identification.
- 12 (b) If the test subject is registered to take and is taking the test
- 13 at a test site that is not the test subject's home high school, then the
- 14 test subject must provide either:
- 15 (i) two forms of acceptable photo identification; or
- 16 (ii) one form of photo identification and an affirmation prepared by
- 17 authorized school personnel from the test subject's home high school
- 18 verifying such test subjects identification.
- 19 (c) If a test subject walks into a test site on the day of the test to
- 20 sit for a test he or she is not currently registered to take at such
- 21 <u>site</u>, such test subject must provide two forms of photo identification
- 22 and must report to his or her home high school after having sat for the
- 23 exam, the site at which he or she took the exam and the resulting test
- 24 score once received by the test subject.
- 25 4. The affirmation required by subparagraph (ii) of paragraph (b) of
- 26 subdivision three of this section shall be prepared in advance of the
- 27 day of the test and shall be sent by the test subject's home high school
- 28 to the test site where such test subject is registered to sit for the

- l test. The affirmation shall also contain a copy of the test subject's
- 2 photo identification along with the signed affirmation verifying the
- 3 test subject's identity. To be authorized to sit for the exam, the test
- 4 subject must present at the test site the same photo identification that
- 5 was copied and included in the affirmation.
- 6 § 5. The penal law is amended by adding a new section 170.80 to read
- 7 as follows:
- 8 § 170.80 Forgery of an educational test.
- 9 A person is guilty of forgery of an educational test when, with intent
- 10 to defraud, deceive or injure another, he or she falsely makes,
- 11 completes or alters an application, registration or examination of a
- 12 standardized test as defined by section three hundred forty of the
- 13 education law, or solicits, requests, commands, importunes or inten-
- 14 tionally aids another person to engage in such conduct.
- Forgery of an educational test is a class A misdemeanor.
- \$ 6. Section 190.25 of the penal law is amended by adding a new subdi-
- 17 vision 5 to read as follows:
- 18 <u>S. Impersonates another registered to take a standardized test as</u>
- 19 defined by section three hundred forty of the education law to take such
- 20 educational test, or solicits, requests, commands, importunes or inten-
- 21 tionally aids another person to engage in such conduct.
- § 7. The penal law is amended by adding a new section 170.85 to read
- 23 as follows:
- 24 § 170.85 Criminal facilitation of educational testing fraud.
- 25 A person is guilty of criminal facilitation of educational testing
- 26 fraud, if, being twenty-one years of age or older, he or she provides a
- 27 benefit to another to entice the other to commit the crime of forgery of
- 28 an educational test pursuant to section 170.80 of this article, or the

- 1 crime of criminal impersonation in the second degree pursuant to subdi-
- 2 vision five of section 190.25 of this title.
- 3 Criminal facilitation of educational testing fraud is a class E felo-
- 4 ny.
- 5 \$ 8. The penal law is amended by adding a new section 190.71 to read
- 6 as follows:
- 7 § 190.71 Scheme to defraud educational testing.
- 8 A person is quilty of scheme to defraud educational testing when he or
- 9 she commits the crime of forgery of an educational test pursuant to
- 10 section 170.80 of this title on three or more occasions; or commits the
- 11 crime of criminal impersonation in the second degree pursuant to subdi-
- 12 <u>vision</u> five of section 190.25 of this article, impersonating more than
- 13 two other persons; or commits a combination of these crimes involving
- 14 three or more different incidents or three or more other identities.
- Scheme to defraud educational testing is a class E felony.
- § 9. This act shall take effect on the first of November next succeed-
- 17 ing the date on which it shall have become a law.

NEW YORK STATE SENATE INTRODUCER'S MEMORANDUM IN SUPPORT submitted in accordance with Senate Rule VI, Scc. I

(x)Memo on original bill () Memo on amended bill

SENATE BILL#: S.

ASSEMBLY BILL#:

SENATE SPONSOR(S): LaValle

ASSEMBLY SPONSOR(S):

TITLE:

AN Act to amend the education law, in relation to pre and post test reporting requirements and test site registration and sign-in; and to amend the penal law, in relation to establishing the crimes of forgery of an education test, criminal facilitation of educational testing fraud and scheme to defraud educational testing.

PURPOSE:

To amend the education law to authorize testing agencies to cancel standardized test scores upon a determination that a test subject cheated on the exam and to report such information to the test subject's home high school and to certain colleges and universities; to require test subjects to provide certain forms of identification in order to sit for a standardize test and to amend the penal law to criminalize certain behavior in relation to cheating on an exam.

SUMMARY OF PROVISIONS:

Section 1: Amends section 340 of the education law to add four new definitions to Article 7A.

Section 2: Amends section 344 of the education law to clarify that test agencies can report the cancellation of a test pursuant to subdivision eight-a of section 344-b of the education law.

Section 3: Amends section 344-b of the education law and adds two new sections, 8-a and 8-b in relation to test score cancellations upon a finding that a test subject committed forgery of an educational test as defined in the penal law.

Section 4: Amends the education law to add a new section 344-d in relation to pre and post test reporting requirements and test site registration and sign-in requirements.

Section 5: Amends the penal law to create the crime of forgery of an education test.

Section 6: Amends the penal law to add that a person would be guilty of criminal impersonation in the second degree if he/she impersonates another registered to take a standardized tests or solicits, commands, importunes or intentionally aids another person to engage in such conduct.

Section 7: Amends the penal law to create the crime of criminal facilitation of educational testing fraud.

Section 8: Amends the penal law to create the crime of scheme to defraud educational testing.

Section 9: Sets forth the effective date.

JUSTIFICATION:

This bill is necessary to create deterrents from cheating on post secondary standardized tests, to improve identification verification of those who take such exams in this state and to criminalize behaviors that rise to the level of fraud and criminal impersonation in relation to taking a standardized test.

In recent months, an SAT cheating scandal was discovered on Long Island. It was found that high school students were paying large sums of money to college students who falsified identifications and took the SATs for them. This scandal included up to 50 students, some of who were middle men who connected the impersonating test takers with the high school students who had the ability to pay up to \$3,600 for another to take the exam for them.

The Senate Standing Committee on Higher Education held hearings on this issue in October of 2011. It was discovered that lax test site identification procedures and no test taker reporting requirements; along with test taker's due process rights under the education law, allowed such egregious conduct to occur. NYS law specifically delineates what a testing agency is allowed to do upon the discovery of cheating. There is nothing in relation to the regulation of standardized tests that would be a deterrent from cheating and there are no specific criminal penalties with regard to educational fraud.

This bill would amend the sections of the education law that prevent testing agencies from reporting to students' home high schools and the colleges and universities to which such students applied if a test score is cancelled due to the discovery that such student cheated. In addition, this bill creates reporting requirements and criminal penalties. Such deterrents will go a long way to prevent cheating on standardized tests in the future.

With the increasing number of college applicants fighting for limited spots, getting into the college of your choice has become more and more competitive. Therefore, there has been increased importance placed a student's SAT or ACT score. When a student cheats, such behavior has the potential to displace honest, hard working students from the most competitive colleges. Students who didn't earn and don't deserve such coveted placements should not have this unfair advantage.

LEGISLATIVE HISTORY:

New legislation.

FISCAL IMPLICATIONS:

None to the State.

EFFECTIVE DATE:

This act shall take effect on the first November next succeeding the date on which it shall have become law.